STANISLAUS COUNTY SHERIFF'S DEPARTMENT



Prison Rape Elimination Act (PREA) Public Law 108-79 Annual Statistical Report & Assessment of Data Review (28 C.F.R. §115.88) 2022

Background

The Prison Rape Elimination Act of 2003 (**PREA**) was passed by the U.S. Congress and was created for the protection of incarcerated individuals against sexual assaults by other incarcerated individuals or staff members while confined in various adult and juvenile facilities or institutions. The goal is to prevent, detect, and respond to such incidents of sexual assault and abuse of an incarcerated individuals.

The Stanislaus County Sheriff's Department maintains a zero-tolerance regarding incarcerated persons sexual assault, staff sexual abuse, sexual misconduct, and/or sexual harassment toward any incarcerated individual. The Department is working continuously to implement new policies, training requirements for staff and incarcerated persons, and developing procedures for detecting, preventing, and responding to incidents of sexual abuse and sexual harassment. Ensuring perpetrators are punished where an investigation substantiates such allegations.

Introduction

The Stanislaus County Sheriff's Department is committed to reviewing PREA incidents from multiple perspectives including: training, policies, procedures, staffing, facility construction and surveillance technology use with the ultimate goal of identifying problem areas, applying appropriate corrective solutions to make improvements.

The Stanislaus County Sheriff's Department is making statistical data available to the public on an annual basis. These findings are published and posted to the Department's website. The Department believes that by providing this information to the public, it will clearly show the number of cases received annually, the findings of such allegations, and the constant efforts we make to detect, investigate, and prosecute cases accordingly.

In addition, the United States Department of Justice (**DOJ**), Bureau of Justice Statistics (**BJS**), and the United States Census Bureau are collaboratively working together to collect data from jails, prisons, and juvenile facilities each year. This is in their efforts in meeting the PREA requirement of a comprehensive statistical review and analysis with regards to the incidences and effects of prison rape. This report contains definitions as specified on the Survey of Sexual Victimization (**SSV**) provided by DOJ BJS. The collection of data includes all <u>incarcerated persons</u> and <u>staff-on-incarcerated individuals</u> incidents related to nonconsensual sexual acts, abusive sexual contact, sexual harassment, staff sexual misconduct and staff sexual harassment.

In the 2022 SSV, DOJ identifies and defines these (2) two categories: incarcerated persons sexual victimization and staff-on- incarcerated individuals sexual abuse, with further detail in the following paragraphs.

Incarcerated persons Sexual Victimization

For purposes of SSV, incarcerated persons sexual victimization is categorized as nonconsensual sexual acts, abusive sexual contact, and sexual harassment. All are defined below.

Nonconsensual Sexual Acts

Sexual contact of any person without his or her consent, or of a person who is unable to consent or refuse.

AND

Contact between the penis and the vulva or the penis and the anus including penetration, however slight.

OR

Contact between the mouth and the penis, vulva, or anus.

OR

Penetration of the anal or genital opening of another person, however slight, by a hand, finger, object, or other instrument.

Abusive Sexual Contact

Sexual contact of any person without his or her consent, or of a person who is unable to consent or refuse.

AND

Intentional touching, either directly or through the clothing, of the genitalia, anus, groin, breast, inner thigh, or buttocks of any person.

EXCLUDE incidents in which the contact was incidental to a physical altercation.

Sexual Harassment

Repeated and unwelcome sexual advances, requests for sexual favors, or verbal comments, gestures, or actions of a derogatory or offensive sexual nature by one incarcerated person directed toward another.

Staff-on-Incarcerated persons Sexual Abuse

For purposes of SSV, staff-on incarcerated persons- sexual abuse is categorized as staff sexual misconduct and staff sexual harassment, both are defined below.

Staff Sexual Misconduct

Any behavior or act of a sexual nature directed toward an incarcerated individual by an employee, volunteer, contractor, official visitor or other agency representative (exclude family, friends or other visitors).

Sexual relationships of a romantic nature between staff and incarcerated persons are included in this definition. Consensual or nonconsensual sexual acts include-

Intentional touching, either directly or through the clothing, of the genitalia, anus, groin, breast, inner thigh, or buttocks that is unrelated to official duties or with the intent to abuse, arouse, or gratify sexual desire.

OR

Completed, attempted, threatened, or requested sexual acts.

OR

Occurrences of indecent exposure, invasion of privacy, or staff voyeurism for reasons unrelated to official duties or for sexual gratification.

Staff Sexual Harassment

Repeated verbal statements, comments or gestures of a sexual nature to an incarcerated person by an employee, volunteer, contractor, official visitor, or other agency representative (exclude family, friends, or other visitors). Include-

Demeaning references to gender; or sexually suggestive or derogatory comments about body or clothing.

OR

Repeated profane or obscene language or gestures.

Sexual Abuse Investigation Dispositions are as follows:

Substantiated

The event was investigated and determined to have occurred, based on a preponderance of the evidence (28 C.F.R. §115.72).

Unsubstantiated

The investigation concluded that evidence was insufficient to determine whether or not the event occurred.

Unfounded

The investigation determined that the event did **NOT** occur.

Investigation Ongoing

Evidence is still being gathered, processed, or evaluated, and a final determination has not yet been made.

Data Collected

The Stanislaus County Sheriff's Department Adult Detention Division collects, identifies, tracks, and reports any incident as defined above. The Operations Division is responsible for conducting immediate and comprehensive investigations of the detention facilities within Stanislaus County Sheriff's Department and provides the disposition of the investigation. On the next page of this report will be our annual statistical data; this data is broken down by each facility and then summarized as agency wide.

Annual Statistical Data

01/01/2022-12/31/2022

Incarcerated persons Allegations

Sheriff's Detention Center East			
Investigation Disposition	Nonconsensual Sexual Acts	Abusive Sexual Contact	Sexual Harassment
Substantiated	<u>0</u>	<u>0</u>	<u>0</u>
Unsubstantiated	<u>1</u>	<u>0</u>	<u>0</u>
Unfounded	<u>0</u>	<u>0</u>	<u>0</u>
Investigation Ongoing	<u>0</u>	<u>0</u>	<u>0</u>
Total	<u>1</u>	<u>0</u>	<u>0</u>

Sheriff's Detention Center West

Investigation Disposition	Nonconsensual Sexual Acts	Abusive Sexual Contact	Sexual Harassment
Substantiated	<u>0</u>	<u>0</u>	<u>0</u>
Unsubstantiated	<u>2</u>	<u>0</u>	<u>0</u>
Unfounded	<u>1</u>	<u>0</u>	<u>0</u>
Investigation	<u>0</u>	<u>0</u>	<u>0</u>
Ongoing			
Total	<u>3</u>	<u>0</u>	<u>0</u>

Minimum Housing Units 1&2

Investigation Disposition	Nonconsensual Sexual Acts	Abusive Sexual Contact	Sexual Harassment
Substantiated	<u>0</u>	<u>0</u>	<u>0</u>
Unsubstantiated	<u>0</u>	<u>0</u>	<u>0</u>
Unfounded	<u>0</u>	<u>0</u>	<u>0</u>
Investigation	<u>0</u>	<u>0</u>	<u>0</u>
Ongoing			
Total	<u>0</u>	<u>0</u>	<u>0</u>

<u>REACT</u>					
Investigation Nonconsensual Abusive Sexual Sex Disposition Sexual Acts Contact Haras					
Substantiated	<u>0</u>	<u>0</u>	<u>0</u>		
Unsubstantiated	<u>2</u>	<u>0</u>	<u>0</u>		
Unfounded	<u>0</u>	<u>0</u>	<u>0</u>		
Investigation Ongoing	<u>0</u>	<u>0</u>	<u>0</u>		
Total	<u>2</u>	<u>0</u>	<u>0</u>		

Agency Wide

Investigation Disposition	Nonconsensual Sexual Acts	Abusive Sexual Contact	Sexual Harassment
Substantiated	<u>0</u>	<u>0</u>	<u>0</u>
Unsubstantiated	<u>5</u>	<u>0</u>	<u>0</u>
Unfounded	<u>1</u>	<u>0</u>	<u>0</u>
Investigation	<u>0</u>	<u>0</u>	<u>0</u>
Ongoing			
Total	<u>6</u>	<u>0</u>	<u>0</u>

****Please note that one investigation may include several allegations****

Staff-on-Incarcerated persons Allegations

Sheriff's Detention Center East				
Investigation Staff Sexual Staff Sexual Disposition Misconduct Harassment				
Substantiated	<u>0</u>	<u>0</u>		
Unsubstantiated	<u>0</u>	<u>0</u>		
Unfounded	<u>0</u>	<u>0</u>		
Investigation	<u>0</u>	<u>0</u>		
Ongoing				
Total	<u>0</u>	<u>0</u>		

Sheriff's Detention Center West			
Investigation Disposition	Staff Sexual Misconduct	Staff Sexual Harassment	
Substantiated	<u>0</u>	<u>0</u>	
Unsubstantiated	<u>0</u>	<u>0</u>	
Unfounded	<u>0</u>	<u>0</u>	
Investigation Ongoing	<u>0</u>	<u>0</u>	
Total	<u>0</u>	<u>0</u>	

------Conton Wood CI ...: ff? ~ - 4

Minimum Housing Units 1&2

Investigation Disposition	Staff Sexual Misconduct	Staff Sexual Harassment
Substantiated	<u>0</u>	<u>0</u>
Unsubstantiated	<u>0</u>	<u>0</u>
Unfounded	<u>0</u>	<u>0</u>
Investigation	<u>0</u>	<u>0</u>
Ongoing		
Total	<u>0</u>	<u>0</u>

REACT

Investigation Disposition	Staff Sexual Misconduct	Staff Sexual Harassment
Substantiated	<u>0</u>	<u>0</u>
Unsubstantiated	<u>0</u>	<u>0</u>
Unfounded	<u>0</u>	<u>0</u>
Investigation	<u>0</u>	<u>0</u>
Ongoing		
Total	<u>0</u>	<u>0</u>

Agency Wide

Investigation Disposition	Staff Sexual Misconduct	Staff Sexual Harassment
Substantiated	<u>0</u>	<u>0</u>
Unsubstantiated	<u>0</u>	<u>0</u>
Unfounded	<u>0</u>	<u>0</u>
Investigation	<u>0</u>	<u>0</u>
Ongoing		
Total	<u>0</u>	<u>0</u>

In 2021, allegations of incarcerated person-on- incarcerated person were (3) Nonconsensual Sexual Acts and (0) Abusive Sexual Contacts, and (2) Sexual Harassment. Allegations of Staff-on-incarcerated person were (1) Staff Sexual Misconduct and (0) Staff Sexual Harassment.

In 2022, allegations of Incarcerated person on Incarcerated person were (6) Nonconsensual Sexual Acts and (0) Abusive Sexual Contacts, and (0) Sexual Harassment. Allegations of Staff-on-Incarcerated person were (0) Staff Sexual Misconduct and (0) Staff Sexual Harassment.

In comparison of 2021 and 2022 of the Incarcerated person-on-Incarcerated person allegations, the amount of Nonconsensual Sexual Acts reported raised to 6, the amount of Abusive Sexual Contacts reported decreased to 0; and claims of Sexual Harassment decreased to 0. There was a total of 6 allegations involving Incarcerated person-on-Incarcerated person misconduct, which has increased by 3 cases from 2021; 5 cases were closed as Unsubstantiated, 1 case was closed as Unfounded, and there are no cases ongoing. Data shows Staff Sexual Misconduct allegations decreased to 0 and allegations of Staff Sexual Harassment is 0. There have been no allegations involving staff members, which is the same as 2021.

§ 115.87 Data collection

(a) The agency shall collect accurate, uniform data for every allegation of sexual abuse at facilities under its direct control using a standardized instrument and set of definitions.(b) The agency shall aggregate the incident-based sexual abuse data at least annually.(c) The incident-based data collected shall include, at a minimum, the data necessary to answer all questions from the most recent version of the Survey of Sexual Violence conducted by the Department of Justice.

(d) The agency shall maintain, review, and collect data as needed from all available incident-based documents, including reports, investigation files, and sexual abuse incident reviews.

§ 115.88 Data review for corrective action

(a) The agency shall review data collected and aggregated pursuant to § 115.87 in order to assess and improve the effectiveness of its sexual abuse prevention, detection, and response policies, practices, and training, including by:

(1) Identifying problem areas.

(2) Taking corrective action on an ongoing basis; and

(3) Preparing an annual report of its findings and corrective actions for each facility, as well as the agency as a whole.

(b) Such report shall include a comparison of the current year's data and corrective actions with those from prior years and shall provide an assessment of the agency's progress in addressing sexual abuse.

(c) The agency's report shall be approved by the agency head and made readily available to the public through its website or, if it does not have one, through other means.

Page | 9

(d) The agency may redact specific material from the reports when publication would present a clear and specific threat to the safety and security of a facility but must indicate the nature of the material redacted.

Problem Areas Identified

This review of incident-based data collected and aggregated revealed the following problem areas:

1. No problem areas were found.

Corrective Actions

The following corrective actions were taken to address the problem areas identified above:

1. No corrective actions were necessary.

Comparison of Data and Corrective Actions

Data Comparisons:

Current Year Incarcerated person-on-	Prior Year Incarcerated person-on-
Incarcerated person Allegations of	Incarcerated person Allegations of
Sexual Abuse or Sexual Harassment	Sexual Abuse or Sexual Harassment

Administrative Investigations		Administrative Investigations	
Substantiated 0		Substantiated	0
Disciplinary Sanctions Imposed	0	Disciplinary Sanctions Imposed	0
Unsubstantiated	0	Unsubstantiated	0
Unfounded	0	Unfounded	0

Criminal Investigations		Criminal Investigations	
Substantiated	0	Substantiated	0
Criminal charges filed	3	Criminal charges filed	3
Charges not filed	0	Charges not filed	0
Unsubstantiated	5	Unsubstantiated	0
Unfounded	1	Unfounded	0

Page | 10

Current Year Staff-on-Incarcerated	Prior Year Staff-on-Incarcerated person
person Allegations of Sexual Abuse or	Allegations of Sexual Abuse or Sexual
Sexual Harassment	Harassment

Administrative Investigations		Administrative Investigations	
Substantiated	0	Substantiated	0
Disciplinary Sanctions Imposed	0	Disciplinary Sanctions Imposed	0
Unsubstantiated	0	Unsubstantiated	0
Unfounded	0	Unfounded	0

Criminal Investigations		Criminal Investigations	
Substantiated	0	Substantiated	0
Criminal charges filed	0	Criminal charges filed	0
Charges not filed	0	Charges not filed	0
Unsubstantiated	0	Unsubstantiated	0
Unfounded	0	Unfounded	0

Corrective Actions Comparisons:

Current Year Corrective Actions	Prior Year Corrective Actions
Staff Training on their roles &	Updated training for staff related to their
responsibilities related to PREA	roles/responsibilities in preventing,
	detecting, and responding to PREA
	incidents
Refresher training referring to our new	Staff training related to professional
transgender policy that was implemented.	communication with incarcerated
Effective communication regarding	individuals, including those who identify as
different pronouns used.	LGBT; as well as proper searching
	techniques.
Continue to speak with incarcerated	Provide incarcerated persons with
individuals during their 30-day assessment	information on their rights under PREA as
to educate them on PREA and how to	well as different agencies they can report to
report.	

<u>Summary</u>

The Stanislaus County Sheriff's Department continues to bring awareness to incarcerated individuals of their rights against sexual abuse in our detention facilities. In reviewing incidents form the last year it appears that most of the incidents occurred inside of the victim's cell. Title 15 stipulates that no video monitoring is allowed inside the incarcerated persons cell. After each substantiated and unsubstantiated sexual assault incident, the area where the abuse occurred is looked at to assess if there are any areas which enabled the abuse; so far, no enabling factors have been identified. Based on the aforementioned reviews no problem areas have been identified. Staff security rounds are the primary deterrent to potential perpetrators and the importance of this has been stressed to our staff.

We are continuing the process of educating staff on PREA, to include their roles and responsibilities in preventing, detecting, and responding to sexual abuse in our facilities. While our past training has helped to minimize allegations, there is always room for improvement. In order to prevent future claims of sexual harassment our staff is also trained on how to professionally communicate with the incarcerated individuals within our facilities.

These corrective actions will be conducted on an ongoing basis, bringing the agency closer to our goal of zero incidents of sexual abuse/harassment within our Adult Detention Facilities.

Jeff Dirkse, Sheriff – Coroner

Date

Page | 12